

Subject: Police and Crime Commissioner (PCC) Surge Fund - Norfolk

Originator: Commissioning Officer – Victim Services

Decision no. 42/2026

Reason for submission: For decision

Submitted to: Colin Sutton – Police and Crime Commissioner for Norfolk

Summary:

The Progression Model covers changes to prison release arrangements and follows careful consideration of a range of factors, including public protection, the operation of the justice system and recognising the impact on victims and survivors.

In response the Ministry of Justice (MoJ) have released funding to support victims affected by the Progression Model in three strands:

- National Victim Support Line – delivered by Victim Support
- PCC Surge Fund – delivered by each local PCC or Mayoralty
- Community Fund – delivered by Women Aid.

This Decision Notice outlines the response by the Norfolk PCC under the PCC Surge Fund based on need to enable a single pathway of support for victims affected by the Progression Model.

This will be through four strands: -

1. Trauma informed training to professionals (joint project with Office of the Police and Crime Commissioner for Suffolk). Delivered by The Nelson Trust to frontline workers who support victims.
2. Enhanced support with an additional case manager through the joint Norfolk and Suffolk Victim Care Service delivered by Catch 22, proactively working with Probation Victim Liaison Officers (VLOs) to support victims of all crime impacted by the Progress Model.
3. Develop and promote a Norfolk 'All Crime Victim' website that can be used by victims/witnesses, friends/family, and professionals for any crime in Norfolk and based on a 'One Front Door' approach. Delivered by Jump Media Services.
4. Therapeutic/counselling provision for victims of crimes who have been affected by the Progression Model and require more than practical or short-term emotional support alone. Delivered by the 1-2-1 Counselling Services

Recommendation:

It is recommended that the PCC for Norfolk supports the pathway of support for those victims affected by the Progression Model.

Outcome/approval by: Colin Sutton – Police and Crime Commissioner for Norfolk

The recommendations as outlined above are approved.

Signature:

A handwritten signature in black ink, appearing to read 'Colin Sutton', with a stylized flourish underneath.

Date: 29/09/2026

Detail of the submission

1. Objective:

- 1.1 To commission services that provide a pathway of support for those victims affected by the Progression Model in response to the Sentencing Act 2026 in Norfolk.

2. Background:

- 2.1 The MoJ has developed a response for victims to support the implementation of the Progression Model. The Progression Model has been developed under the Sentencing Act 2026.
- 2.2 The Victim Response will be delivered in three strands:
 - National Victim Support Line – delivered by Victim Support
 - PCC Surge Fund – delivered by each local PCC or Mayoralty
 - Community Fund – delivered by Women Aid.
- 2.3 The Office of the Police and Crime Commissioner for Norfolk (OPCCN) has successfully put forward a proposal to support victims under the PCC Surge Fund that has been granted by the Secretary of State for Justice.
- 2.4 The sum of £195,000 has been granted and covers the period 1 October 2026 to 31 March 2029 to support the commissioning of local services and projects in response.
- 2.5 The funding will be delivered to the PCC Norfolk via an Addendum from the MoJ under the 2026-28 Domestic Abuse/Serious Violence General Grant Agreement.
- 2.6 The split of funding is £45k in 2026/27, £105k in 2027/28, and £45k in 2028/29.
- 2.7 Funding must be spent by 31 March 2029, expenditure and outcomes must be evidenced through the agreed reporting requirements, and no underspends will be permitted to be carried over.

3. Areas for consideration:

- 3.1 All services and projects to support victims are expected to commence on 1 October 2026 when the Progression Model is enacted.
- 3.2 All projects will continue into the financial year 2028/29. It is understood that funding for 2028/29 is indicative funding but will be included in the MoJ Victims Fund Grant 2028/29
- 3.3 Victims who are eligible for support must be registered for the Victim Contact Scheme.

3.4 Norfolk's approach to the Progression Model is to provide a 'Pathway' for victims which will include:

- Trauma Informed training to professionals. A joint project with the Suffolk Office of the Police and Crime Commissioner. 12 Workshops will be delivered in person and/or online to front line workers who support victims and delivered by the Nelson Trust.
- Enhance support with an additional case manager through the Joint Norfolk and Suffolk Victim Care Service delivered by Catch 22, which provides an assessment and referral service. This post will be dedicated to the victims impacted by the Progression Model, working with HM Prison and Probation Service and Victim Liaison Officers. This is a joint project with Suffolk Office of the Police and Crime Commissioner.
- Develop and promote a Norfolk 'All Crime Victim' website that can be used by victims/witnesses, friends/family, and professionals for any crime and those affected by the Progression Model in Norfolk and based on a 'One Front Door' approach. This will be developed by Jump Media Services.
- Therapeutic/counselling provision for victims of crime affected by the Progression Model – this intervention will 'plug' a gap that is currently in place and support our multi crime service as well as specialist services such as the Independent Domestic Violence Advisors and Independent Sexual Violence Advisors. This element will be delivered by the 1-2-1 Counselling Service

4. Other options considered:

- 4.1 Not to apply for funding under the PCC Surge Fund in response to the Progression Model. This option was rejected as this would leave victims vulnerable and unsupported in Norfolk.

5. Strategic aims/objective supported:

- 5.1 The PCC has a statutory obligation to set out Police and Crime Objectives through the Police and Crime Plan 2025-29.
- 5.2 The PCC Surge funding supports the implementation of the Progression Model which relates to changes in release arrangement as laid out in the Sentencing Act of 2026.
- 5.3 The primary legislation that drives the commissioning of victim services across the Local Authority and Police Force Areas are:
- a. UK Governments - Violence Against Women and Girls Strategy (VAWG).
 - b. Code of Practice for Victims of Crime in England and Wales
 - c. Domestic Abuse Act 2021

- d. Crime and Disorder Act 1998
- e. Equality Act 2010
- f. Directive 2012029/EU of the European Parliament minimum standards on the rights, supported and protection of victims of crime.
- g. Public Services (Social Value) Act 2012
- h. Health and Social Care Act 2012

6. Financial and other resource implications:

- 6.1 Fully funded via the MOJ PCC Surge Fund of £195,000 across 2026/27 – 2028/29.
- 6.2 The split of funding is £45k in 2026/27, £105k in 2027/28, and £45k in 2028/29.
- 6.3 Funding must be spent by 31 March 2029, expenditure and outcomes must be evidenced through the agreed reporting requirements, and no underspends will be permitted to be carried over.

7. Carbon emissions and other environmental implications:

Carbon Emissions

- 7.1 The estimated impact on our carbon emissions that must be reported under current statute from this proposal is:

Emission Categories:	Increase in tCO ₂	Saving in tCO ₂
Scope 1 – Fuel – Building Heating	0	0
Scope 1 – Fuel – Transport	0	0
Scope 2 – Electricity	0	0

Environmental Implications

- 7.2 No material implications.

8. Other implications and risks:

- 8.1 None have been identified at this time.

Originator checklist (must be completed)	Please state 'Yes' or 'No'
Has legal advice been sought on this submission?	No
Has the PCC's Chief Finance Officer been consulted?	Yes
Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?	Yes
Have human resource implications been considered?	Yes
Is the recommendation consistent with the objectives in the Police and Crime Plan?	Yes
Has consultation been undertaken with people or agencies likely to be affected by the recommendation?	Yes
Has communications advice been sought on areas of likely media interest and how they might be managed?	Yes
Have sustainability and environmental factors been considered (e.g. biodiversity, employee commuting, business travel, waste and recycling, water, air quality, food and catering and estates construction)?	Yes
In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?	Yes

Is this report a Confidential Decision?

No

If yes, please state reasons below having referred to the [PCC Decision Making Policy](#)

Approval to submit to the decision-maker (this approval is required only for submissions to the PCC).

Chief Executive

I am satisfied that relevant advice has been taken into account in the preparation of the report, that the recommendations have been reviewed and that this is an appropriate request to be submitted to the PCC.

Signature:



Date: 29/09/2026

Chief Finance Officer (Section 151 Officer)

I certify that:

- a) there are no financial consequences as a result of this decision,
Or
- b) the costs identified in this report can be met from existing revenue or capital budgets,
Or
- c) the costs identified in this report can be financed from reserves,
And
- d) the decision can be taken on the basis of my assurance that Financial Regulations have been complied with.

Signature:



Date: 29/09/2026

Public access to information: Information contained within this submission is subject to the Freedom of Information Act 2000 and wherever possible will be made available on the OPCC website. Submissions should be labelled as 'Not Protectively Marked' unless any of the material is 'restricted' or 'confidential.' Where information contained within the submission is 'restricted' or 'confidential' it should be highlighted, along with the reason why.