

## **Subject: Targeted Youth Outreach Project – Serious Violence Duty**

**Originator:** Serious Violence Duty Project Manager

**Decision no.** 30/2026

**Reason for submission:** For Decision

**Submitted to:** Mark Stokes – Acting Police and Crime Commissioner for Norfolk

### **Summary:**

1. The Serious Violence Duty commenced in January 2023. The Duty places a new legal duty on a number of organisations to work together to prevent and reduce serious violence.
2. Under the Duty, local areas are required to develop a strategic needs assessment (SNA) to inform a local strategy setting out how the partnership will work together to prevent and reduce serious violence.
3. The Home Office have allocated funding to meet costs arising from the Duty. The funding is allocated to local policing bodies who can subsequently allocate funding to duty-holders.
4. Norfolk's Police and Crime Commissioner (PCC) is the grant holder of Home Office funding to deliver a local response to the Serious Violence Duty.
5. As part of Norfolk's response, the Serious Violence Duty responsible authorities have agreed to allocate Serious Violence Duty Funding to Norfolk County Council's Targeted Youth Support Service (TYSS) Detached and Projects Team to deliver projects in priority areas.

### **Recommendation:**

It is recommended that the PCC provide Serious Violence Duty grant funding of £175,000.00 to Norfolk County Council's Targeted Youth Support Service (TYSS) Detached and Projects Team and TYSS Summer Programme to support Norfolk's partnership response to the Serious Violence Duty.

**Outcome/approval by:** Mark Stokes – Acting Police and Crime Commissioner for Norfolk  
**The recommendations as outlined above are approved.**

**Signature:**



**Date:** 03/07/2026

## Detail of the submission

### 1. Objective:

- 1.1 The Serious Violence Duty (the Duty) is a key part of the Government's programme of work to collaborate and plan to prevent and reduce serious violence: taking a multi-agency approach to understand the causes and consequences of serious violence, focusing on prevention and early intervention, and informed by evidence.
- 1.2 The key objectives of the Norfolk County Council's Targeted Youth Support Service (TYSS) Detached and Projects Team are to:
  - Reduce risk of serious violence through targeted, place-based interventions in identified hotspot areas.
  - Engage vulnerable children and young people (CYP) via early identification and referral from schools, police, and partner agencies.
  - Promote positive peer networks and role models through structured sport, youth, and mentoring activities.
  - Improve physical and mental wellbeing through consistent participation in sport and health-focused programmes.
  - Develop core social and emotional skills including communication, resilience, emotional regulation, and decision-making.
  - Provide safe, supervised environments to reduce exposure to harmful influences and unsupervised risk.
  - Deliver tailored interventions (group, 1:1, and mentoring) based on individual needs and risk levels.
  - Support behaviour changes and reduce re-offending through tertiary interventions (e.g. boxing, CrossFit, mentoring).
  - Strengthen education engagement and safeguarding via school-based delivery and early intervention.
  - Build trusted relationships with consistent practitioners to increase engagement and long-term support.
  - Enhance community provision and partnerships with sports organisations, schools, police, and voluntary sector.
  - Improve life outcomes through skills development, increased confidence, and access to education, training, and services.
- 1.3 The key objectives of the Norfolk County Council's Targeted Youth Support Service (TYSS) Summer Programme are to:
  - Deliver inclusive holiday provision through the Big Norfolk Holiday Fun (BNHF) model across Norfolk.

- Extend access to 100 young people aged 17+ excluded from standard Holiday Activities and Food (HAF) funding.
- Target vulnerable CYP, particularly those at risk of serious violence or exploitation.
- Improve health and wellbeing via nutritious meals, physical activity, and food education.
- Reduce holiday-related risks including isolation, inactivity, and poor nutrition.
- Strengthen multi-agency partnership working with HAF providers and TYSS.
- Provide targeted, small-group sessions (up to 10 sessions with a maximum of 15 people per group).
- Deliver engaging, structured activities including sports, cooking, and enrichment.
- Ensure accessible, community-based delivery in priority areas.
- Support priority groups (SEND, care-experienced, youth justice, exploitation risk).
- Complement existing HAF provision with a specialist offer for older/high-risk CYP.
- Provide ongoing support and safeguarding follow-up through TYSS and partners.

## **2. Background:**

- 2.1 The Serious Violence Duty has been introduced to facilitate the partnership response to preventing and reducing serious violence.
- 2.2 The Serious Violence Duty requires organisations to develop an evidence base (strategic needs assessment) and create and implement a strategy containing bespoke solutions as to how the local partnership will work together to prevent and reduce serious violence.
- 2.3 The Home Office have allocated funding to meet costs arising from the Duty. The funding is allocated to local policing bodies who can subsequently allocate funding to duty-holders. This includes funding allocated to evidence informed interventions which are aligned to the response strategy.
- 2.4 Serious violence has a devastating impact on lives of victims and families and instils fear within communities and is extremely costly to society.
- 2.5 Interpersonal violence can be viewed as the outcome of interaction among many factors at four levels: the individual, their relationships, their community, and wider society.

- 2.6 The public health approach to serious violence means thinking about violence, not only as a problem for the police, but as a preventable consequence of a complex range of factors which influence the likelihood of being affected by violence. It recognises that to effectively tackle violence an approach is needed which does not just focus on those who are already affected by violence but also by addressing the underlying risk factors.
- 2.7 The public health approach involves interventions in three overarching categories, which focus on prevention for different population groups depending on the risk level:
- Primary prevention – aims to stop risk factors from emerging or promotes protective factors.
  - Secondary prevention – aims to address risk factors and stop issues from escalating.
  - Tertiary prevention – aims to manage an ongoing problem and reduce harm.
- 2.8 There is a growing body of research exploring why some people or groups are at higher risk of violence while some are protected from it. Although risk and protective factors are not predictive of future behaviour, research has found that reducing risk factors and strengthening protective factors has been found to be effective in preventing violence.
- 2.9 Whilst the approach to using risk and protective factors in predicting outcomes is still developing, they can be utilised to support strategic decision making, planning and allocation of interventions and resources. Considering protective factors, alongside the risks is important in developing approaches which are strength and asset based. The Youth Endowment Fund endorses approaches that aim to change outcomes (or risk and protective factors) for young people that are related to violent and criminal behaviour later.
- 2.10 TYSS detached and projects team offer both detached and outreach work. Their detached youth work offer takes a contextual safeguarding approach to understanding the experiences and risks young people face when out in their communities and takes a preventative multiagency approach in the attempt to better understand and reduce these risks. Their outreach work is linked with a building or project-based provision, informing young people of opportunities available, encouraging them to use the facilities, and working alongside partner agencies to deliver and support opportunities for young people.
- 2.11 Our Serious Violence Duty Strategic Needs Assessment identified the following:
- Although the number of young people directly affected by serious youth violence is relatively small, every case has far-reaching implications for the young person, family, friends, peers, and communities.

- National trends indicate that younger people are more likely to be affected by serious violence than older people.
- Serious violence affecting young people is complex and can be driven by a range of factors.
- From a public health perspective addressing the factors which increase the risk of children and young people being affected by violence is key to future serious violence prevention and harm reduction.
- Serious violence is centred around certain areas in Norfolk and when looking at different crimes, locations within the same areas occur repeatedly, suggesting these are key areas for the local response to serious violence to focus upon.
- The areas identified as being particularly affected by serious violence also have a greater prevalence of serious violence risk factors compared to other areas of Norfolk.

2.12 The Serious Violence Duty Strategy has identified a priority focus on the safety of young people, reducing risk factors and promoting protective factors, for all forms of serious violence and a focus on hotspots/places where the most serious violence occurs, tailoring preventative action to each area based on contextual factors and the local violence profile.

2.13 TYSS Detached and Projects Team will deliver neighbourhood specific projects delivered by youth support outreach workers in targeted areas to provide preventative informal education interventions that seek to address anti-social behaviour, serious violence and violence against women and girls, increasing feelings of safety and belonging for young people within their communities and relationships. The projects will include school-based intervention work, alongside street-based detached youth work in the community.

### **3. Areas for consideration:**

- 3.1 The benefits of this project align with the evidence base developed through the Serious Violence Duty Strategic Needs Assessment and the priorities of Norfolk's Serious Violence Duty Strategy.
- 3.2 Rigorous analysis has been undertaken to inform the evidence base including quantitative partnership data analysis and qualitative engagement activity with stakeholders including statutory, non-statutory, voluntary and community sector and communities, including young people.
- 3.3 The approach adopted through the TYSS Detached and Projects Team will reflect the evidence base of what works in preventing serious youth violence.
- 3.4 The outcomes of the project will be monitored and reviewed.

#### **4. Other options considered:**

- 4.1 Do nothing. Without the funding provided through the Serious Violence Duty, the TYSS Detached and Projects Team projects could not be delivered.

#### **5. Strategic aims/objective supported:**

- 5.1 The project will directly benefit the following aspects of the Police and Crime Plan (2025-29):
  - a. Preventing crime: reduce serious violence.
- 5.2 The project will directly benefit Norfolk's Serious Violence Duty strategic priorities.
- 5.3 Further, the programme directly contributes to the following enablers within the Safer Norfolk Plan:
  - a. Effective interventions are in place that prevent antisocial behaviour and crime, their causes, make communities safer, provide support to victims, and improve feelings of safety.
- 5.4 This intervention contributes to a range of national strategies, including:
  - a. Serious Violence Duty (2023)
  - b. Serious Violence Strategy
  - c. Beating Crime Plan (2021)
  - d. Anti-social Behaviour Action Plan (2023)
  - e. Tackling Violence Against Women and Girls Strategy (2021)

#### **6. Financial and other resource implications:**

- 6.1 To deliver the Targeted Youth Outreach Project, the OPCCN will grant fund Norfolk County Council £175,000.00 for the financial year 2026/27.
- 6.2 The funding is awarded by the Home Office for local delivery of the Serious Violence Duty.

#### **7. Carbon Emissions and Other Environmental Implications**

##### **Carbon Emissions**

- 7.1 The estimated impact on our carbon emissions that must be reported under current statute from this proposal is:

| Emission Categories: | Increase in tCO <sub>2</sub> | Saving in tCO <sub>2</sub> |
|----------------------|------------------------------|----------------------------|
|----------------------|------------------------------|----------------------------|

|                                   |   |   |
|-----------------------------------|---|---|
| Scope 1 – Fuel – Building Heating | 0 | 0 |
| Scope 1 – Fuel – Transport        | 0 | 0 |
| Scope 2 – Electricity             | 0 | 0 |

### **Environmental Implications**

7.2 No material implications

## **8. Other implications and risks:**

8.1 In line with usual government grants, PCCs must ensure that organisations do not use the funding for any of the following activities:

- Religious activities outside of projects benefiting the wider community and not containing religious content;
- Political or lobbying activities;
- Loan repayments; or
- Activities that make profit for private gain

8.2 Should there be any risk to the service being delivered, Norfolk County Council is required to notify the Office of the Police and Crime Commissioner for Norfolk as per the conditions of the award.

| <b>Originator checklist (must be completed)</b>                                                                                                                                                              | <b>Please state 'Yes' or 'No'</b> |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|
| Has legal advice been sought on this submission?                                                                                                                                                             | <b>No</b>                         |
| Has the PCC's Chief Finance Officer been consulted?                                                                                                                                                          | <b>Yes</b>                        |
| Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?                                                                                          | <b>Yes</b>                        |
| Have human resource implications been considered?                                                                                                                                                            | <b>Yes</b>                        |
| Is the recommendation consistent with the objectives in the Police and Crime Plan?                                                                                                                           | <b>Yes</b>                        |
| Has consultation been undertaken with people or agencies likely to be affected by the recommendation?                                                                                                        | <b>Yes</b>                        |
| Has communications advice been sought on areas of likely media interest and how they might be managed?                                                                                                       | <b>Yes</b>                        |
| Have sustainability and environmental factors been considered (e.g. biodiversity, employee commuting, business travel, waste and recycling, water, air quality, food and catering and estates construction)? | <b>No</b>                         |
| In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?                                                                         | <b>Yes</b>                        |

**Is this report a Confidential Decision?**

**No**

If yes, please state reasons below having referred to the [PCC Decision Making Policy](#)

**Approval to submit to the decision-maker** (this approval is required only for submissions to the PCC).

**On behalf of the Chief Executive**

I am satisfied that relevant advice has been taken into account in the preparation of the report, that the recommendations have been reviewed and that this is an appropriate request to be submitted to the PCC.

**Signature:** 

**Date: 06/07/2026**

**Chief Finance Officer (Section 151 Officer)**

I certify that:

- a) there are no financial consequences as a result of this decision,  
Or
- b) the costs identified in this report can be met from existing revenue or capital budgets,  
Or
- c) the costs identified in this report can be financed from reserves,  
And
- d) the decision can be taken on the basis of my assurance that Financial Regulations have been complied with.

**Signature:** 

**Date: 03/07/2026**

**Public access to information:** Information contained within this submission is subject to the Freedom of Information Act 2000 and wherever possible will be made available on the OPCC website. Submissions should be labelled as 'Not Protectively Marked' unless any of the material is 'restricted' or 'confidential.' Where information contained within the submission is 'restricted' or 'confidential' it should be highlighted, along with the reason why.