



## **Subject: Section 22A Collaboration Agreement for the Provision of a Joint Integrated Offender Management function**

**Originator:** Vicky Curtis

**Decision no.** 22/2024

**Reason for submission:** Dissolution of the collaboration agreement regarding the Integrated Offender Management Unit (IOM) between Norfolk and Suffolk Constabularies

**Submitted to:** CEO Mark Stokes

### **Summary:**

1. In 2015, Suffolk Constabulary entered into a collaboration agreement with Norfolk Constabulary and the Norfolk and Suffolk Community Rehabilitation Company (CRC) to create and deliver an Integrated Offender Management (IOM) programme.
2. This collaboration agreement facilitated a contract with the Community Rehabilitation Company, enabling them to operate alongside Norfolk and Suffolk Constabularies regarding the management of offenders. This contract with CRC was terminated in 2021 leaving Norfolk and Suffolk Constabularies having their own IOM teams with joint working facilitated through a collaboration agreement. This collaboration agreement expires on 31 March 2026.
3. Due to changes made to their respective policing models, Norfolk and Suffolk Constabularies intend to change the way they manage offenders on such programmes in their respective counties. This will lead to the operational policing of offenders to be managed separately and this paper has been prepared to terminate the collaboration agreement regarding this policing function.

### **Recommendation:**

It is recommended that the Chief Executive of the Office of the Police and Crime Commissioner is authorised to execute termination of the collaboration agreement.

**Outcome/approval by:** PCC

*The recommendations as outlined above are approved.*

Signature:



Date: 25/03/2024

## Detail of the submission

### 1. Objective:

- 1.1 Approval to terminate the Joint Integrated Offender Management Section 22A Collaboration Agreement is requested by the Norfolk and Suffolk Chief Constables and OPCCs to bring the collaborative terms and arrangements described therein to an end.

### 2. Background:

- 2.1 In 2015, the Chief Constables of Norfolk and Suffolk Constabularies and the Office of Police and Crime Commissioners (OPCC) for both counties agreed to collaborate under a Section 22A agreement to create a Joint Integrated Offender Management function.
- 2.2 This agreement created efficiencies in terms of sharing resources and accessing capabilities and services to address lifestyle issues that cause offending such as substance misuse, debt, and relationships etc.

### 3. Areas for consideration:

- 3.1 Integrated Offender Management is a well-established approach to offender management with Probation Services as the key partner in the delivery model. To align with the set-up of the joint Norfolk and Suffolk Community Rehabilitation Company, (the suppliers of rehabilitative services) the joint Norfolk and Suffolk Integrated Offender Management function was set up in 2015 with a Section 22A Collaboration Agreement.
- 3.2 In June 2021, Community Rehabilitation Company contracts were ended, and Norfolk and Suffolk Probation split into two separate Probation Delivery Units. Ongoing engagement with local probation leads has identified that the probation service no longer feel it is sustainable to manage relationships with the forces via a joint Integrated Offender Management function.
- 3.3 This led Norfolk and Suffolk Constabularies to complete a review of the policing functions within the joint Integrated Offender Management function to ensure that they were effectively aligned with partners in the respective counties that delivered services to reduce offending as CRC is no longer in operation.

3.4 The outcome of this review has been presented to the Joint Chief Officer Team who are satisfied that offender management programmes can be delivered effectively and separately in the respective constabularies working in partnership with local services and organisations. The transition to single teams managed under the respective Safeguarding and Investigations (Norfolk Constabulary), and Crime, Safeguarding and Incident Management (Suffolk Constabulary) commands will now commence.

3.5 In accordance with Section 8 of the Collaboration Agreement, for the reasons described, the collaboration agreement can be terminated.

#### **4. Other options considered:**

4.1 There were no viable alternative options considered during the review.

#### **5. Strategic aims / objective supported:**

5.1 The separate Norfolk and Suffolk Integrated Offender Management units will continue to align with the Norfolk and Suffolk Constabularies' values of transparency, public service, impartiality and integrity, the delivery of a modern, efficient, effective and innovative service with the right resources and good stewardship of taxpayers' money.

#### **6. Financial and other resource implications:**

6.1 The standalone IOM team in Norfolk will move into the Safeguarding and Investigations Command, Safeguarding Department. The revised structure will reduce the resourcing budget by 4.5 FTE, releasing funds for new posts in the Prolific Perpetrator Unit (PPU), Domestic Abuse Perpetrator Partnership Approach (DAPPA) and Multi Agency Public Protection Arrangement (MAPPA) portfolios. The proposal will therefore be self-funding overall and essentially cost neutral.

#### **7. Carbon Emissions and Other Environmental Implications:**

##### **Carbon Emissions**

7.1 The estimated impact on our carbon emissions that must be reported under current statute from this proposal is:

Emission Categories:	Increase in tCO <sub>2</sub>	Saving in tCO <sub>2</sub>
Scope 1 – Fuel – Building Heating	N/A	N/A
Scope 1 – Fuel – Transport	N/A	N/A
Scope 2 – Electricity	N/A	N/A

##### **Environmental Implications**

7.2 No material implications.

**8. Other implications and risks:**

8.1 There are no known other implications and risks arising from termination of the Joint Integrated Offender Management Department.

<b>Originator checklist (must be completed)</b>	<b>Please state 'yes' or 'no'</b>
Has legal advice been sought on this submission?	<b>Yes</b>
Has the PCC's Chief Finance Officer been consulted?	<b>Yes</b>
Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?	<b>Yes</b>
Have human resource implications been considered?	<b>Yes</b>
Is the recommendation consistent with the objectives in the Police and Crime Plan?	<b>Yes</b>
Has consultation been undertaken with people or agencies likely to be affected by the recommendation?	<b>Yes</b>
Has communications advice been sought on areas of likely media interest and how they might be managed?	<b>No</b>
Have sustainability and environmental factors been considered? (e.g. biodiversity, employee commuting, business travel, waste and recycling, water, air quality, food and catering and estates construction)	<b>Yes</b>
In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?	<b>Yes</b>

**Is this report a Confidential Decision?**

**No**

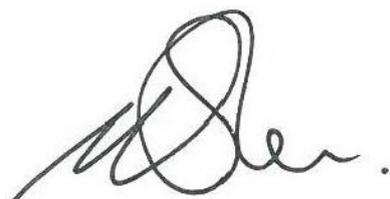
If Yes, please state reasons below having referred to the [PCC Decision Making Policy](#)

**Approval to submit to the decision-maker** (this approval is required only for submissions to the PCC).

**Chief Executive**

I am satisfied that relevant advice has been taken into account in the preparation of the report, that the recommendations have been reviewed and that this is an appropriate request to be submitted to the PCC.

**Signature:**



**Date:** 25/03/2024

**Chief Finance Officer (Section 151 Officer)**

I certify that:

- a) there are no financial consequences as a result of this decision,  
Or
- b) the costs identified in this report can be met from existing revenue or capital budgets,  
Or
- c) the costs identified in this report can be financed from reserves  
And
- d) the decision can be taken on the basis of my assurance that Financial Regulations have been complied with.

**Signature:**



**Date:** 25/03/2024

**Public access to information:** *Information contained within this submission is subject to the Freedom of Information Act 2000 and wherever possible will be made available on the OPCC website. Submissions should be labelled as 'Not Protectively Marked' unless any of the material is 'restricted' or 'confidential'. Where information contained within the submission is 'restricted' or 'confidential' it should be highlighted, along with the reason why.*