

ORIGINATOR: Stephanie Stearman

DECISION NO. 22 /2022

REASON FOR SUBMISSION: For Decision

SUBMITTED TO: The Police and Crime Commissioner for Norfolk
Giles Orpen-Smellie

SUBJECT: Fresh Start New Beginnings – Extension of Pilot to provide support for Children Aged 11-18 years who have experienced or are victims of Child Sexual Abuse within Norfolk.

SUMMARY:

On the 1st February 2021 the Ministry of Justice (MoJ) announced additional funding to support victims of survivors of domestic abuse (DA) and sexual violence (SV), this was through the annual MoJ Victims' Fund, a National ISVA and IDVA fund through Expressions of Interest and (to be announced) a 'Critical Support Fund' and a one-year uplift for Victims Services.

The Office of the Police and Crime Commissioner and Children's Services reviewed gaps in provision for children who were victims/in a household where domestic abuse was prevalent and are/or were victims of child sexual abuse. Based on this evidence a Grant was issued to Fresh Start New Beginnings to support children aged 11-18 years who were victims of child sexual abuse. This grant complemented the support in place commissioned by the Great Yarmouth & Waveney Clinical Commissioning Group who are lead commissioner for commissioning support for children who have been sexually abused between 0-11yrs.

The Police and Crime Commissioner granted one year's funding (under the MoJ one-year uplift) to Fresh Start New Beginnings as a pilot. Outcomes and need from this one-year pilot demonstrate that there was a definite gap in provision and this Decision Notice is to seek agreement by the PCC to continue to fund Fresh Start for a further year, with a possible one-year extension subject to terms and conditions being adhered to within the Grant Agreement.

This Grant will also allow for alignment of provision for all sexual violence services so that a mapping and scoping exercise can be carried out in readiness to go out to market for provision of services to support adults and children who are victims of sexual abuse. This is currently proposed for 2024 and therefore will ensure there is no gap in provision of service for those children who have experienced child sexual abuse.

RECOMMENDATION:

It is recommended that the Police and Crime Commissioner for Norfolk approves the extension of this Grant Agreement as laid out within this Decision Notice.

OUTCOME/APPROVAL BY: PCC

The recommendations as outlined above are approved.

A handwritten signature in blue ink, appearing to read 'G. P. Smith', is written in a cursive style.

Signature

Date: 17/03/22

DETAIL OF THE SUBMISSION

1. OBJECTIVE:

- 1.1 To continue to provide a specialist service support to children aged 11-18 years within Norfolk who have experienced child sexual abuse by an additional year (2022/23) with an option to extend by a further year (2023/24).

2. BACKGROUND:

- 2.1 On 1 February 2021 Ministry of Justice (MoJ) announced additional one-year funding to support victims and survivors of domestic abuse (DA) and sexual violence (SV), and a National a National ISVA and IDVA Expressions of Interest fund.

<https://www.gov.uk/government/news/extra-40m-to-help-victims-during-pandemic-and-beyond>

- 2.2 It was announced that this additional funding would be distributed via Police and Crime Commissioners (PCCs) as an uplift to the core victims grant and through an EOI process for the ISVA and IDVA fund. The national breakdown in the allocation of this funding is as follows:

Sexual Violence	£4.625m
Domestic Abuse	£8.95m
National ISVA and IDVA Fund	£16m

- 2.3 PCCs had to undertake an assessment of need in relation to both SV and DA support services within their local area. PCCs had to ensure that the assessment process fulfilled a number of general conditions, as well as specific SV and DA ones set out in within the PCC Guidance document paragraphs 17-23. The general conditions were:

- the process had to be open and transparent, with assessment criteria published.
- the process had to be open to all relevant support organisations in the PCC area – and encourages applications from small specialist organisations that support groups with protected characteristics.
- the process had to be completed in collaboration with LAs;
- named contact points in each PCC office for queries; and
- the names of all organisations that were successful were published on completion of the process. These were published under Decision Notice 31/2021.

- 2.4 PCCs had to ensure that all organisations (DA and SV) had a proven track record of providing tailored services for particular groups such as LGBT, people with disabilities, BAME and male victims were included when establishing local need, and ensure they are proportionately represented within funding allocations. PCCs had to engage with local commissioners, including the Local Authority, when

establishing and assessing local need.

- 2.5 PCCs were responsible for undertaking appropriate due diligence and fraud risk assessments in relation to organisations they fund through this allocation.

3 AREAS FOR CONSIDERATION:

- 3.1 To continue the pilot, post the initial trial period as need demonstrates demand for service where there has been a gap in provision.
- 3.2 To develop the pilot and continue building capability and momentum which has been interrupted on several occasions by enforced lock downs due to the Covid-19 Pandemic to enable the pilot to reach its true potential.
- 3.3 By aligning all sexual violence services currently commissioned by the OPCCN, the 1+1 Years will also allow for work to be carried out by the OPCCN in readiness for a tender that is currently planned to go out to market during 2024.

4 OTHER OPTIONS CONSIDERED:

- 4.1 Not to fund this pilot– this option has been rejected based on evidence of need that additional capacity and accessibility for services is required to support victims of child sexual abuse within the county.

5 STRATEGIC AIMS/OBJECTIVE SUPPORTED:

- 5.1 The PCC has a statutory obligation to set Police and Crime Objectives through a Police and Crime Plan. This Police and Crime Plan can be found on the PCC's website and outlines the core principals covering the period 2022-2024.
- 5.2 Quality standards that will be supported as set out in the following documents:
- The Victims Code,
 - European Directive 2012/29/EU of the European Parliament and of the Council 25 October 2012
 - HM Government's 'Ending Violence against Women and Girls Strategy' (VAWG Strategy)
 - NICE Guidance on Child Abuse and Neglect (<https://www.nice.org.uk/guidance/ng76>), which makes recommendations for a range of therapeutic interventions for children, young people and families after sexual abuse
 - The British Association for Counselling and Psychotherapy (BACP) Ethical Framework (<https://www.bacp.co.uk/about-us/about-bacp/>). The counsellor recruited for the SV pilot will be accredited with the BACP or UKCP with the relevant competency levels in place to support this group of clients (this includes highly complex cases and those who have experienced historic childhood sexual abuse).
 - The Norfolk Sexual Violence Strategy (CCSP) currently being devised.

6 FINANCIAL AND OTHER RESOURCE IMPLICATIONS:

- 6.1 The initial Grant Agreement was to cover a one-year pilot that commenced 1st April 2021-31st March 2022. The value of this Grant was £52,208.
- 6.2 This Decision Notice seeks to extend the pilot from 1st April 2022-31st March 2023 with an option of a further year's funding subject to all conditions being met with the Grant Agreement Variation.
- 6.3 Cost of Grant Variation Extension:

ITEM	2022/23	2023/4
Staffing and On Costs inc training, travel subsistence, clinical supervision	£43,500	£43,500
Management Costs	£7208.00	£7208.00
Equipment/Venue	£1500.00	£1500.00
TOTAL	£52,208	£52,208

7 OTHER IMPLICATIONS AND RISKS:

- 7.1 There are no major implications or risks with this decision paper.
- 7.2 The OPCCN has assessed the eligibility of Fresh Start New Beginnings and the appropriate due diligence checks have been completed

ORIGINATOR CHECKLIST (MUST BE COMPLETED)	PLEASE STATE 'YES' OR 'NO'
Has legal advice been sought on this submission?	No
Has the PCC's Chief Finance Officer been consulted?	Yes
Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?	Yes
Have human resource implications been considered?	Yes
Is the recommendation consistent with the objectives in the Police and Crime Plan?	Yes
Has consultation been undertaken with people or agencies likely to be affected by the recommendation?	Yes
Has communications advice been sought on areas of likely media interest and how they might be managed?	Yes
In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?	Yes
<p data-bbox="204 1384 788 1420">Is this report a Confidential Decision?</p> <div style="display: flex; justify-content: space-around; align-items: center;"> <input data-bbox="1066 1402 1187 1473" type="checkbox"/> <input checked="" data-bbox="1273 1402 1394 1473" type="checkbox"/> </div> <p data-bbox="204 1496 1433 1532">If Yes, please state reasons below having referred to the PCC Decision Making Policy</p>	

APPROVAL TO SUBMIT TO THE DECISION-MAKER (this approval is required only for submissions to the PCC).

Chief Executive

I am satisfied that relevant advice has been taken into account in the preparation of the report, that the recommendations have been reviewed and that this is an appropriate request to be submitted to the PCC.



Signature:

Date: 17/03/22

Chief Finance Officer (Section 151 Officer)

I certify that:

- a) there are no financial consequences as a result of this decision,
OR
- b) the costs identified in this report can be met from existing revenue or capital budgets,
OR
- c) the costs identified in this report can be financed from reserves
AND
- d) the decision can be taken on the basis of my assurance that Financial Regulations have been complied with.

Signature:



Date: 17/03/22

PUBLIC ACCESS TO INFORMATION: *Information contained within this submission is subject to the Freedom of Information Act 2000 and wherever possible will be made available on the OPCC website. Submissions should be labelled as 'Not Protectively Marked' unless any of the material is 'restricted' or 'confidential'. Where information contained within the submission is 'restricted' or 'confidential' it should be highlighted, along with the reason why.*